

BERLIN

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TELEGRAM

Foreign Service of the
United States of America

OUTGOING AMERICAN EMBASSY, PARIS

Charge: _____
Classification: TOP SECRET Control: 1113

Date: July 21, 1949
RFM

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At General Norstad's request there is transmitted below for your information a message he has just sent to the Chairman, JCS, as well as to the UK and French Chiefs of Staff, on the subject of tripartite demonstrations of determination re Berlin:

"1. Further consideration has been given to more elaborate measures that might be taken within the competence of the Tripartite Powers, tending to convince the USSR of the seriousness and determination of the Western Allies regarding Berlin. As a general observation, it seems imperative that the present Allied posture of strength and readiness in Europe be noticeably enhanced. I believe this condition is essential to the success of any additional courses of action.

"2. A committee composed of French, British and US flag officers has assembled a list of actions that could be taken by the Tripartite Powers to help persuade the USSR of our determination. (Attached Annex). These actions are intended to

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By MMK-NLDDE Date 8/20/10

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meet the following criteria: (1) Enhance actual strength and readiness; (2) Be realistic; (3) Be significant; (4) Be sustainable over a period of time; (5) Be within Tripartite capabilities to execute, or to cause to be executed.

"3. When such actions should be executed, and in what combinations, are questions that depend for their answer on circumstances that may exist at any given time. It is clear, however, that maximum effect can be achieved only by shrewdly combining and carefully coordinating related groups of these action, and executing such groups at a properly chosen time. The effectiveness of any of these steps or groups of actions may be enhanced by the creation of an appropriate NATO context or atmosphere.

"4. Some of the suggested actions would entail public alarm and would increase the risk of war; some would not. It is believed that these characteristics become self-evident on examination of the various actions. Moreover, you will wish to consider whether it is possible to enhance the effectiveness of such military measures by domestic actions indicating the readiness of the nations to accept the risks of war.

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"ANNEX

- " 1. US Second Fleet to proceed to war stations, exercising from UK ports and in Norwegian Sea.
2. SSK Patrols in Iceland-Iaerces' gap to be intensified.
3. Sixth Fleet to conduct carrier operations in Central and Eastern Mediterranean.
4. Active patrolling by Italian light forces in Straits of Otranto to maintain surveillance of Albanian ports, with particular attention to submarine activities.
5. Turkish forces with US and UK submarines to conduct exercises in Black Sea and along Turkish coast within terms of Montreux Convention.
6. Exercise 'Freshwater' to proceed as planned, possibly increasing air participation to ~~THREE~~ maximum air reconnaissance effort.
7. Exercise anti-submarine lawfare at Straits of Gibraltar and in the Turkish Straits, with visible patrolling.
8. Control radio traffic over whole area to suggest increased alert.
9. Augment US Fleet Marine Force in Mediterranean.

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- L)
10. Call attention to plans for evacuation of non-combatants by partial exercises.
 11. Tighten control of frontiers, ports and airports.
 12. Partial or complete evacuation of hospital patients to the rear.
 13. Take further action to pre-stock airfields.
 14. Bring units up to strength in men and equipment and assume an alert status, including measures necessary to protect against surprise attack.
 15. Exercise demolition and mining plans.
 16. Resolve, at least temporarily, special weapons storage problems affecting readiness.
 17. Arrange for temporary storage of weapons in additional delivery units.
 18. Cancel routine out-of-area exercises, and increase in-place exercises.
 19. Cancel or reduce leaves, courses, etc.
 20. Rehabilitate French $\frac{1}{2}$ units in Germany.
 21. Improve state of readiness of BAGR and RAF/Germany to include movement of combat service support units, and Strategic Reserve from UK to Continent.

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22. Review plans for mobilization of industry.
23. Produce and stockpile appropriate maps and issue on a limited scale.
24. Deploy Northern Task Force wholly or partially to BAGR area.
25. Deploy tripartite force to BREMEN area.
26. Deploy to ACE compensatory replacements for the Tripartite Force, by tactical airlift in the case of the US.
27. Increase Civil Defense Readiness.
28. Improve mobilization preparedness and initiate mobilization for certain categories.
29. Arrange to implement plans for protection of vulnerable points against sabotage.
30. Review preparations for rationing.
31. Increase border patrol activity and surveillance.
32. Increase 'Information' programmes in units.
33. Assemble key Tripartite commanders at Paris for readiness conference.
34. Intensify atomic training of Tripartite forces.
35. Rotate two squadrons of US F-104s (with Sidewinders) to Central Europe.
36. Rotate F-100 force of 3 squadrons to Central Europe.
37. Deploy C-130 squadron to Central Europe.

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38. Similar and simultaneous movement and reinforcement of British and French Air Forces in coordination with 35-37 above.
 39. Establish Air Courier Service between Paris and major Tripartite headquarters in Europe and UK.
 40. Execute squadron dispersal.
 41. Expedite HAHN runway work.
 42. Review plans for mobilization of Observer Corps.
 43. Intensify and coordinate reconnaissance activity (electronic and visual).
 44. Augment and vary pattern of detectable communications activity.
 45. Reinforce ADIZ measures and extend them to the Austrian border."
- Department informed of transmission this message to Geneva and other addressees.

HOUGH-ON

Drafted and authenticated by:
SHAPE/LJF Thurston:gvn:7/23/59

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